

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 H-02 INR-07 IO-14

L-03 NSAE-00 OIC-02 OMB-01 PA-02 PM-05 PRS-01

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NRC-07 OES-07 FEAE-00 /119 W

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R 091606Z AUG 77

FM AMEMBASSY BRUSSELS

TO SECSTATE WASHDC 1311

INFO ERDA WASHDC

ERDA GERMANTOWN

ALL EC CAPITALS

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USEEC

E.O. 11652:N/A

TAGS: TECH, PARM, NL

SUBJ: DUTCH STUDY ON NON-PROLIFERATION

1. MISSION HAS OBTAINED SUMMARY OF REPORT PUBLISHED AT THE NETHERLANDS INSTITUTE FOR STUDIES ON PEACE AND SECURITY (NIVV), ON THE ROLE OF THE NETHERLANDS WITH RESPECT TO NON-PROLIFERATION MATTERS. THE SUMMARY IS QUOTED BELOW IN PARA 3. IT WAS ISSUED IN MARCH 1977.

2. NIVV IS A HIGHLY RESPECTED, QUITE INFLUENTIAL, FULL GOVERNMENT-FUNDED ORGANIZATION. THE IMPACT OF THE SUBJECT STUDY HAS TO DATE BEEN LIMITED, PROBABLY BECAUSE IT HAS NOT YET BEEN WIDELY READ BY DUTCH GOVERNMENT OFFICIALS (PREOCCUPATION WITH ELECTIONS AND FORMATION OF GOVERNMENT). IT COULD HAVE A SIGNIFICANT IMPACT ON GOVERNMENT DECISIONS WITH RESPECT TO SUCH ISSUES AS THE SUPPLY OF ENRICHED URANIUM TO BRAZIL, THE CAPACITY EXPANSION OF URANIUM ENRICHMENT
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PLANT AT ALMELO, AND DUTCH POSITIONS IN INFCE. OF PARTICULAR INTEREST IS THE COMPATABILITY OF THE STUDY'S RECOMMENDATIONS WITH U.S. POLICY ON NON-PROLIFERATION.

3. BEGIN QUOTE: THE PROLIFERATION OF NUCLEAR WEAPONS: A DUTCH POINT OF VIEW -- THE NETHERLANDS INSTITUTE FOR STUDIES ON PEACE AND SECURITY (NIVV) HAS PUBLISHED

A STUDY ON THE PROBLEM OF THE PROLIFERATION OF NUCLEAR WEAPONS AND THE ROLE OF THE NETHERLANDS IN THIS RESPECT. THE DUTCH GOVERNMENT IS INVOLVED BECAUSE OF ITS PARTICIPATION IN THE THREE-COUNTRY URANIUM ENRICHMENT FACILITIES AT ALMELO. THE OTHER PARTICIPANTS ARE THE UNCLASSIFIED

UNITED KINGDOM AND THE FEDERAL REPUBLIC OF GERMANY. A DECISION HAS TO BE TAKEN ON WHETHER THE ALMELO PLANT SHOULD OR SHOULD NOT PROVIDE BRAZIL WITH SLIGHTLY ENRICHED URANIUM AS FUEL FOR ITS NEW NUCLEAR REACTORS, TO BE BUILT UNDER THE WEST GERMAN-BRAZILIAN AGREEMENT OF JUNE 1975. THE DUTCH GOVERNMENT ALSO HAS TO DECIDE WHETHER THE CAPACITY OF THE ALMELO PLANT SHOULD BE ENLARGED. A NUMBER OF POLITICAL PARTIES AND ENVIRONMENTAL GROUPS IN THE NETHERLANDS OPPOSES SUCH AN ENLARGEMENT.

IN THE NIVV STUDY THE THREE CO-AUTHORS - J.VAN GINKEL, H.J. NEUMAN, AND C.J. VISSER - PROPOSE TO TAKE THESE DECISIONS IN THE LIGHT OF A NEW NON-PROLIFERATION POLICY. THEY MENTION THREE BASES FOR SUCH A NEW POLICY, FIRST OF ALL, THE PRINCIPLE OF NON-DISCRIMINATION SHOULD BE APPLIED; THAT IS:NON-NUCLEAR WEAPON STATES SHOULD NOT POSE CONDITIONS TO OTHER NON-NUCLEAR WEAPONS STATES IF THEY ARE NOT PREPARED TO ACCEPT THESE CONDITIONS THEMSELVES. SECONDLY, THE STATES THAT HAVE ACTIVELY UNCLASSIFIED

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MANIFESTED THEIR WILLINGNESS TO ABSTAIN FROM THE POSSESSION OF NUCLEAR WEAPONS SHOULD BE GIVEN THE GUARANTEE THAT SUFFICIENT QUANTITIES OF SLIGHTLY ENRICHED URANIUM WILL BE SUPPLIED TO THEM. IF SUCH A GUARANTEE IS NOT GIVEN, THE DANGER ARISES THAT IN VARIOUS PLACES OF THE WORLD THE URGE TO POSSESS ENRICHMENT AND REPROCESSING FACILITIES WILL GET OUT OF CONTROL. IN THE THIRD PLACE, THE POSITION OF THE INTERNATIONAL ATOMIC ENERGY AGENCY (IAEA) SHOULD BE STRENGTHENED.

THE MAIN CONCLUSIONS OF THE STUDY - WRITTEN IN DUTCH - ARE THE FOLLOWING:

(A) ON THE SUPPLIES FOR BRAZIL

(1) THE DUTCH GOVERNMENT SHOULD TRY, IN COOPERATION WITH FRIENDLY GOVERNMENTS, TO HAVE THE TRANSFER OF ENRICHMENT AND REPROCESSING TECHNOLOGIES CANCELLED FROM THE AGREEMENT BETWEEN BRAZIL AND THE FRG.

(2) IF THIS EFFORT FAILS, THE DUTCH GOVERNMENT SHOULD REFUSE TO SUPPLY FUEL FOR THE NUCLEAR REACTORS OF BRAZIL, UNLESS ADDITIONAL SAFEGUARDS CAN BE OBTAINED THAT THE LATTER COUNTRY WILL NOT ABUSE THE TECHNOLOGIES MENTIONED ABOVE.

(3) AS A MINIMUM THE PROVISIO SHOULD BE MADE THAT ALL PLUTONIUM STOCKS IN BRAZIL WILL BE PLACED UNDER THE CONTROL OF THE IAEA. IT DOES NOT SEEM VERY PROBABLE AT THE MOMENT THAT BRAZIL WILL SIGN THE NON-PROLIFERATION TREATY (NPT). NOR IS THAT THE MOST IMPORTANT. BUT IN UNCLASSIFIED

ANY CASE, THE SIGNING BY BRAZIL OF THE NPT MUST NOT BE ALLOWED TO WEAKEN THE SAFEGUARDS AGREEMENT OF FEBRUARY 26, 1977 (BETWEEN BRAZIL AND THE FRG ON THE ONE AND THE IAEA ON THE OTHER SIDE).

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(B) ON A NEW NON-PROLIFERATION POLICY

(1) THE DUTCH GOVERNMENT SHOULD COOPERATE WITH OTHER GOVERNMENTS TO FORMULATE A NEW AND BETTER NON-PROLIFERATION POLICY WHICH IS BASED ON NON-DISCRIMINATION, THE GUARANTEED SUPPLY OF SLIGHTLY ENRICHED URANIUM AND A STRENGTHENING OF THE POSITION OF THE IAEA.

(2) THE DUTCH GOVERNMENT SHOULD FORCEFULLY STRIVE FOR A MULTILATERALIZATION OF THE MOST SENSITIVE FACILITIES IN THE NUCLEAR FUEL CYCLE; IN OTHER WORDS, THEY SHOULD BE DISENGAGED FROM STRICTLY NATIONAL CONTEXTS. IN A NEXT PHASE, THESE MULTILATERALIZED NUCLEAR FUEL CENTRES SHOULD BE PLACED UNDER THE CO-CONTROL OF THE IAEA. SIMILARLY, THE TRANSPORTATION OF NUCLEAR FUEL, DANGEROUS FROM A NON-PROLIFERATION POINT OF VIEW, SHOULD BE CONTROLLED BY THE IAEA. THE EXISTING SAFEGUARDS AGREE-

MENTS SHOULD BE ADAPTED AND BROUGHT UP TO DATE.

(3) A SYSTEM SHOULD BE DEVELOPED FOR THE SALE AND PURCHASE OF NUCLEAR FUEL THAT IS ADMINISTERED BY THE IAEA. TO THIS END THE URANIUM EXPORTING COUNTRIES SHOULD CONCLUDE AGREEMENTS WITH THE IAEA. THE SALE OF UNCLASSIFIED

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HIGHLY ENRICHED URANIUM IS FORBIDDEN, LESS IT IS DESTINED FOR REACTORS WITH A MULTILATERALIZED STATUS IN WHICH THE IAEA SHARES RESPONSIBILITY.

(4) THE DUTCH GOVERNMENT SHOULD, TO THE LIMITS OF ITS POSSIBILITIES, RESIST THE ARGUMENT THAT A PLUTONIUM ECONOMY - AN ENERGY POLICY BASED ON THE MAXIMALISATION AND RECYCLING OF PLUTONIUM - IS A SALUTARY AND/OR INEVITABLE DEVELOPMENT.

(5) IF THERE IS A REASONABLE PROSPECT THAT SUCH A NEW NON-PROLIFERATION POLICY HAS CHANCES OF SUCCESS, THE DUTCH GOVERNMENT SHOULD GIVE ITS CONSENT TO AN EXTENSION OF THE CAPACITY OF THE URANIUM ENRICHMENT PLANT AT ALMELO. THE AGREEMENT OF ALMELO, INCLUDING THE PARAGRAPHS ON THE RULE OF UNANIMITY, SHOULD BE RENEWED. ALL STOCKS OF URANIUM WITH THE PLANT AT ALMELO SHOULD COME UNDER THE CONTROL OF EURATOM AND/OR THE IAEA. IN CONFORMITY WITH (3) AN ARRANGEMENT SHOULD BE MADE UNDER WHICH THE PLANT AT ALMEMO WILL NOT ENRICH UNLESS THE CUSTOMER CAN PROVE THAT THE URANIUM IN QUESTION HAS BEEN OBTAINED THROUGH THE IAEA. END QUOTE.

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4. THIS MESSAGE HAS BEEN COORDINATED WITH U.S. EMBASSY, THE HAGUE.HINTON

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